

Message Text

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PAGE 01 STATE 009703
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FM SECSTATE WASHDC

TO AMEMBASSY BANGKOK

C O N F I D E N T I A L STATE 009703

EXDIS FOR DEPT ASST SEC OAKLEY FROM GLEYSTEN

FOLLOWING REPEAT MANILA 483 ACTION SECSTATE INFO SECDEF
JCS CINCPAC CINCPACAF CINCPACFLT CINCPACREPPHIL CG 13AF CLARK AB
JAN 10

QUOTE: C O N F I D E N T I A L MANILA 483

EXDIS - MILITARY HANDLE AS SPECAT EXCLUSIVE

E.O. 11652: GDS

TAGS: MARR, RP

SUBJECT: PHILIPPINE BASE NEGOTIATIONS

1. SUMMARY: DURING TWO DAYS OF INTENSIVE DISCUSSIONS
PRESIDENT MARCOS STATED FLATLY THAT HE WISHES TO MOVE FORWARD
RAPIDLY WITH AMENDMENT TO BASE AGREEMENT INCORPORATING ELEMENTS
RELATING TO PHILIPPINE SOVEREIGNTY, IF CERTAIN KEY MATTERS
CAN BE RESOLVED, AS INDICATED BELOW. HE SUGGESTS SETTING ASIDE
FOR PRESENT DIFFICULT QUESTION CRIMINAL JURISDICTION. END
SUMMARY.

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2. WASHINGTON-CINCPAC TEAM OF ASST. SECRETARY HOLBROOKE,
DEPUTY ASST. SECRETARY ABRAMOWITZ, MIKE ARMOCOST, TOGETHER
WITH ADMIRAL WEISNER AND STAFF JANUARY 10 COMPLETED TWO
DAYS OF INTENSIVE DISCUSSIONS WITH PHILIPINE SIDE HEADED
BY PRESIDENT MARCOS.

3. ESSENTIALLY CONVERSATIONS REVOLVED AROUND THESE ISSUES:

A. PHILIPPINE RESPONSE TO U.S. PROPOSALS ALREADY
MADE ON PHILIPPINE BASE COMMANDERS, U.S. FACILITIES
DELIMITATION, CRIMINAL JURISDICTION AND PERIMETER SECURITY:

B. NATURE AND TIME OF AGREEMENT;
C. RELATIONSHIP OF BASE ISSUE TO COMPENSATION;
D. TIMING OF REVIEW OF EQUIPMENT REQUEST;
E. DURATION OF AGREEMENT;
F. STATUS OF NON-MILITARY INSTALLATIONS.

4. FOLLOWING SOME UNCERTAINTY ON THE FIRST DAY OF TALKS,
MARCOS CLEARLY DECIDED HE WISHED TO PUSH FOR EARLY AGREEMENT
ON INSTALLATION OF PHILIPPINE BASE COMMANDERS AND ASSERTION
OF PHILIPPINE SOVEREIGNTY. TO DO THIS HE MAY BE PREPARED
TO SET ASIDE QUESTION OF CRIMINAL JURISDICTION UNTIL LATER PHASE
AND TO GO ON BASIS OF "INDICATION" OF COMPENSATION.

5. IN THIS CONNECTION, FOLLOWING ISSUES WERE DECIDED ON THE
BASIS OF PREVIOUS U.S. SUBMISSIONS: (A) DELINEATION OF CLARK
AIR BASE EXCEPT FOR CROW VALLEY; (B) DELINEATION OF SUBIC
BAY EXCEPT OF WATERS, GRANDE ISLAND AND WATERSHED.

6. FOLLOWING ISSUES WERE IDENTIFIED BUT NOT YET RESOLVED
(FURTHER DETAILS OF ISSUES WILL BE SENT IN SUBSEQUENT
MESSAGES): (A) PART OF SUBIC WATERS INCLUDING GRANDE
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ISLAND; (B) RESPONSIBILITY FOR WATERSHED MANAGEMENT AT SUBIC;
(C) PRECISE DUTIES OF PHILIPPINE BASE COMMANDERS; (D)
STATUS OF CROW VALLEY; (E) COMPENSATION TO PHILIPPINES FOR
PERIMETER SECURITY ARRANGEMENTS.

7. ON DURATION, AFTER LENGTHY DISCUSSION TWO SIDES REACHED
AGREEMENT ON FOLLOWING FORMULA: "IN EVERY FIFTH ANNIVERSARY
YEAR FROM THE DATE OF THIS MODIFICATION AND UNTIL THE TERMINA-
TION OF THE AGREEMENT THERE SHALL BE BEGUN AND COMPLETED A
COMPLETE AND THOROUGH REVIEW AND REASSESSMENT OF THE AGREEMENT
INCLUDING ITS OBJECTIVES, ITS PROVISIONS, ITS DURATION, AND THE
MANNER OF IMPLEMENTATION TO ASSURE THAT THE AGREEMENT CONTINUES TO
SERVE THE MUTUAL INTERESTS OF BOTH PARTIES." WE VIEW THIS AS
A MAJOR STEP FORWARD, AS IT HAS NOW COMMITTED GOP TO A
CONTINUATION OF MBA UNTIL 1991, WITH FIVE-YEAR REVIEWS. THIS
IS FAR BETTER THAN WE EXPECTED FROM PHILS.

8. ON COMPENSATION, IT WAS AGREED THAT THE U.S. WOULD SEEK
TO IDENTIFY
ITEMS IN THE LIST PROVIDED BY THE PHILIPPINES
WHICH WERE CONSISTENT WITH THE EXCHANGE OF PRESIDENTIAL
LETTERS AND THAT FOLLOWING CONGRESSIONAL CONSULTATIONS A DOD

TEAM WOULD COME TO THE PHILIPPINES TO MAKE A TECHNICAL SURVEY, AT END OF JANUARY OR BEGINNING OF FEBRUARY. AFTER THIS THE TEAM WOULD RETURN AND FOLLOWING FURTHER CONGRESSIONAL CONSULTATIONS THE UNITED STATES WOULD PROVIDE AN INDICATION OF AN ORDER OF MAGNITUDE OF MILITARY (AND POSSIBLE ECONOMIC) ASSISTANCE WHICH COULD SUBSEQUENTLY BE INCORPORATED IN A "FULL FAITH" OR "BEST EFFORT" LETTER.

9. WHILE THE AMERICAN SIDE INDICATED DIFFICULTY IN MAKING FIRM COMMITMENT TO TIMETABLE, WE AGREED THAT U.S. MISSION IN MANILA WOULD PREPARE PROPOSED AMENDMENT TO MBA TO BE PRESENTED AND WORKED OUT WITH PHILIPPINE SIDE BY END OF JANUARY (AMENDED TEXT WILL, OF COURSE, BE REFERRED IN DRAFTING STAGE TO ALL RELEVANT ADDRESSEES FOR CLEARANCE).
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EFFORT SHOULD BE MADE TO HAVE CONGRESSIONAL CONSULTATION PROCEED SO THAT DOD TEAM COULD ARRIVE MANILA EARLY FEBRUARY. IT IS MARCOS' STATED HOPE THAT AGREEMENT IN WHAT HE CALLS "PHASE A" COULD BE COMPLETED BY EARLY MARCH.

10. COMMENT: SUBSTANTIAL PROGRESS HAS OBVIOUSLY BEEN MADE. HOWEVER, MARCOS, BY SETTING ASIDE FOR THE PRESENT CRIMINAL JURISDICTION AND CLEARLY TIEING PROGRESS TO COMPENSATION, HAS KEPT HIS OPTIONS OPEN FOR DELAY IF HE DESIRES IT. FOREGOING OUTLINE RELLRES DGTS BASIC ELEMENTS OF EXTENSIVE CONVERSATIONS DETAILS OF WHICH WILL BE FURNISHED TO PERTINENT COMMANDS.

11. PRESS GUIDANCE AGREED TO WITH PHILIPPINES BEING SENT IN SEPARATE MESSAGE. NEWSOM UNQUOTE CHRISTOPHER

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TAGS: MARR, RP
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